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SS-15 USIA-06 SAM-01 SAJ-01 COME-00 TRSE-00 FRB-03

AGR-05 IGA-02 AID-05 /084 W

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FM AMEMBASSY BUDAPEST

TO SECSTATE WASHDC PRIORITY 4949

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E.O. 11652: GDS TAGS: EFIN. HU

SUBJECT: WORLD WAR I DEBT AND JOHNSON ACT

REF: (A) BUDAPEST 3971, (B) STATE 299810, (C) BUDAPEST 4118

- 1. EMBASSY HAS NOW RECEIVED FROM FOREIGN MINISTRY NOTE NUMBER 617-13/1975 DATED DECEMBER 12, 1975 (ORIGINAL IN ENGLISH) REPLYING TO EMBASSY NOTE OF OCTOBER 23 ON ABOVE SUBJECT, AS PROMISED IN PARA 5 REFTEL. FOLLOWING ARE OPERATIVE PARAGRAPHS:
- 2. BEGIN QUOTE: THE MINISTRY OF FOREIGN AFFAIRS WOULD LIKE TO REASSURE THE GOVERNMENT OF THE UNITED STATES OF AMERICA OF THE READINESS OF THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC TO SETTLE THE QUESTIONS RELATED TO THE RELIEF CREDIT. ALTHOUGH THE AMOUNT INDICATED IN THE EMBASSY'S NOTE, REFERRED TO ABOVE, AS THE DEBT OF THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC DIFFERS FROM THE AMOUNT REGISTERED UNDER THE SAME HEADING BY THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPLUBLIC, IN ORDER TO COMPARE THE DATA AND TO CLARIFY THE MODE OF SETTLEMENT, THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC IS READY TO HOLD NEGOTIATIONS WITH REPRESENTATIVES OF THE GOVERNMENT OF THE UNITED STATES CONFIDENTIAL

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OF AMERICA AT A TIME AND PLACE, CONVENIENT TO THEM.

- 3. IT WOULD BE APPRECIATED IF THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC WOULD KNOW, IF POSSIBLE, IN THE NEAR FUTURE THE STATEMENT OF THE GOVERNMENT OF THE UNITED STATES OF AMERICA, ASSURING THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC, THAT THE JOHNSON ACT (UNITED STATES PUBLIC LAW 80-772) WILL NOT APPLY TO HUNGARY AFTER THE CONCLUSION OF AN AGREEMENT ON THE SETTLEMENT OF QUESTIONS RELATED TO THE RELIEF CREDIT.
- 4. THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC WOULD LIKE TO EMPHASIZE THAT IT DOES NOT REGARD ITS OBLICATION IN CONNECTION WITH THE SURPLUS PROPERTY AGREEMENT OF APRIL 25, 1946 AS AN UNSETTLED DEBT, SINCE IT FULFILLS THIS OBLIGATION CONDINUOUSLY IN CONSISTENCE WITH THE CONTENTS OF THE AGREEMENT UNDER REFERENCE AND AT PRESENT IS WAITING ONLY FOR THE AUTHORIZATION OF THE EMBASSY OF THE UNITED STATES OF AMERICA AND THE FINAL STATEMENT OF ACCOUNTS OF THE UNITED STATES TREASURY IN ORDER TO MAKE THE FINAL SETTLEMENT POSSIBLE. END OUOTE.
- 5. COMMENT: BY WAY OF ADDITIONAL BACKGROUND IT SHOULD BE NOTED THAT IN COURSE OF CASUAL CONVERSATION WITH MCAULIFFE AT RECENT SOCIAL EVENT DEPUTY FONMIN NAGY, WHILE RECALLING HIS WASHINGTON VISIT WITH DEPUTY SECRETARY INGERSOLL AND ASSISTANT SECRETARY HARTMAN EARLIER THIS MONTH, MADE PASSING REFERENCE TO BOTH MFN AND JOHNSON ACT. DRAWING ON STATE 299810 (REF B), MCAULIFFE SAID THAT ADMINISTRATION HAS BEEN SEEKING TO PERSUADE CONGRESS TO AMEND BOTH PIECES OF LEGISLATION BUT THAT PROSPECTS FOR MFN/EMIGRATION AMENDMENT DURING 1976 ARE LESS THAN ECOURAGING, AND THAT AT THIS TIME THERE APPEARS TO BE NO SENTIMENT WHATEVER ON CAPITOL HILL TO ALTER JOHNSON ACT IN ANY WAY. NAGY IMMEDIATELY RESPONDED THAT HIS OWN SOUNDINGS IN WASHINGTON WITH DEPARTMENT AND WITH AMBASSADOR ESZTERGALYOS HAD ALSO LED HIM TO RUEFUL CON-CLUSION THAT "DISCRIMINATORY PROVISIONS" OF TRADE ACT OF 1974 UNLIKELY TO BE MODIFIED UNTIL AFTER 1976 NATIONAL ELECTION. NAGY QUICLY ADDED THAT, BECAUSE OF HUGE AGGREGATE SUMS INVOLVED, HUNGARIAN FONOFF HAD NEVER ENTERTAINED HOPE THAT JOHNSON ACT WOULD BE AMENDED IN ANY WAY THAT WOULD GIVE CONFIDENTIAL.

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RELIEF TO GOH. ON CONTRARY, NAGY ASSERTED, GOH WISHES TO COMPLY FULLY WITH TERMS OF JOHNSON ACT AS PRESENTLY WIRTTEN; AND THEN, HAVING COMPLIED FULLY WITH ITS TERMS, WISHES TO INSURE THAT RESTRICTIVE PROVISIONS OF JOHNSON ACT NO LONGER APPLY TO HUNGARY. IN A PHRASE, SAID NAGY, HUNGARY SEEKS SAME "PRIVILEGED POSITION" AS FINLAND. ACCORDING TO UNDERSTANDING OF FONOFF AND FINANCE MINISTRY, HUNGARY WILL HAVE EFFECTED TOTAL COMPLIANCE WHEN (1) FINAL

STATEMENT OF ACCOUNTS FOR 1946 SURPLUS PROPERTY AGREEMENT WORKED OUT IN DECEMBER 1975 AND (2) WHEN, AFTER NEGOTIATION AT TIME AND PLACE OF U.S. CHOOSING, THERE IS MUTUALLY ACCEPTABLE AGREEMENT ON "RELIEF CREDIT" ISSUE (WORLD WAR I FLOUR DEBT).

6. FURTHER COMMENT: UNLESS FROM WASHINGTON PERSPECTIVE THERE ARE OVERRIDING REASONS TO CONTRARY, MCAULIFFE WILL SEEK OPPORTUNITY IN EARLY JANUARY 1976 TO OPEN NEGOTIATIONS WITH GOH IN BUDAPEST LOOKING TO FINAL SETTLEMENT OF WORLD WAR I FLOUR DEBT. THUS, WHEN THE HUNGARIAN AND AMERICAN BOOKKEEPERS WHO HANDLE PETTY CASH (\$105.60) HAVE RECONCILED THEIR FIGURES AND CLEARED THE 1946 SURPLUS PROPERTY ACCOUNT, AND WHEN THE USG AND THE GOH HAVE AGREED ON A FULL AND FINAL SETTLEMENT OF THE WORLD WAR I FLOUR DEBT AT 100 PERCENT, AND WHEN THE GOH HAS IN FACT PAID THAT SUM TO USG, IT IS THIS EMBASSY' UNDERSTANDING:

A) THAT THE RESTRICTIVE PROVISIONS OF THE JOHNSON ACT WILL NO LONGER LEGALLY APPLY TO HUNGARY; AND B) THAT THE DEPARTMENT OF STATE AND THE TREASURY DEPARTMENT WILL OFFICIALLY AND PROMPTLY PUBLICIZE THAT FACT.

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FM AMEMBASSY BUDAPEST

TO SECSTATE WASHDC PRIORITY 4950

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7. ACTION REQUESTED: BY WAY OF RESPONSE TO FONOFF NOTE

617-13/1975, EMBASSY PROPOSES DESPATCH FOLLOWING NOTE:
BEGIN QUOTE: THE GOVERNMENT OF THE UNITED STATES OF
AMERICA HAS DIRECTED THE HONORABLE EUGENE V. MCAULIFFE,
ITS EMBASSY EXTRAORDINARY AND PLENIPOTENTIARY IN
BUDAPEST, TO CONDUCT NEGOTIATIONS IN THAT CITY WITH AUTHORITIES OF THE HUNGARIAN PEOPLE'S REPUBLIC WITH A VIEW TO
SETTLING ARREARAGES REGARDING THE 1924 FUNDING OF THE
DEBT ARISING FROM THE SALE OF FLOUR BY THE UNITED STATES
GRAIN CORPORATION TO HUNGARY, WHICH WAS THE SUBJECT OF
EMBASSY NOTE 361, OCTOBER 23, 1975.

IF HUNGARY MAKES PAYMENT TO ELIMINATE ARREARAGES ARISING FROM THE AFOREMENTIONED DEBT AND IF HUNGARY MAKES PAYMENT TO ELIMINATE ARREARAGES RESULTING FROM THE SALE OF UNITED STATES SURPLUS PROPERTY PURSUANT TO THE AGREEMENT OF APRIL 25, 1946, THE RESTRICTIVE PROVISIONS OF THE JONSON ACT (U.S. PUBLIC LAW 80-772) WILL NO LONGER APPLY TO HUNGARY. THE SAID JOHNSON ACT WILL NOT APPLY TO THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC SO LONG AS THAT GOVERNMENT IS NOT IN DEFAULT IN PAYMENTS ON OBLIGATIONS DUE TO THE GOVERNMENT OF THE UNITED STATES OF AMERICA. IT IS FURTHER UNDERSTOOD THAT, AS OF THE DATE OF CONFIDENTIAL

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THIS NOTE, THERE ARE NO OTHER OUTSTANDING OBLIGATIONS OF THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC TO THE GOVERNMENT OF THE UNITED STATES OF AMERICA SAVE THOSE ARREARAGES REGARDING THE 1924 FUNDING OF THE DEBT ARISING FROM THE SALE OF FLOUR BY THE UNITED STATES GRAIN CORPORATION AND THOSE ARREARAGES REGARDING THE SALE OF UNITED STATES SURPLUS PROPERTY PURSUANT TO THE AGREEMENT OF APRIL 25, 1946.

AS SOON AS THE GOVERNMENT OF THE HUNGARIAN PEOPLE'S REPUBLIC HAS MADE PAYMENT TO THE GOVERNMENT OF THE UNITED STATES OF AMERICA TO EFFECT FULL AND COMPLETE SETTLEMENT OF BOTH THESE ARREARAGES, THE DEPARTMENT OF STATE AND OTHER AGENCIES OF THE UNITED STATES GOVERNMENT WILL BE IN A POSITION TO GIVE PROMPT AND OFFICIAL PUBLIC NOTIFICATION TO ALL INTERESTED PERSONS, ORGANIZATIONS AND CORPORATE ENTITIES THAT THE RESTRICTIVE PROVISIONS OF THE JOHNSON ACT NO LONGER APPLY TO HUNGARY.

AMBASSADOR MCAULIFFE HAS BEEN INSTRUCTED TO MEET IN BUDAPEST WITH THE PERSON WHO WILL REPRESENT THE HUNGARIAN PEOPLE'S REPUBLIC AT A MUTUALLY CONVENIENT DATE AND TIME AND TO SEEK TO NEGOTIATE A MUTUALLY SATISFACTORY SETTLEMENT OF THIS ISSUE IN ACCORDANCE WITH THE PRINCIPLES STATED ABOVE. END QUOE.

MCAULIFFE

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	Margaret P.	Grafeld Decla	ssified/Releas	sed US Depa	rtment of Sta	ite EO Syster	natic Review	06 JUL 200)6
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